

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

NEWS RELEASE

		Contact:	Mariys Gastor
FOR RELEASE	June 28, 2019		515/281-5834

Auditor of State Rob Sand today released an audit report on the City of Fairfax, Iowa.

The City's receipts totaled \$3,699,480 for the year ended June 30, 2018, a 41.1% decrease from the prior year. The receipts included \$755,870 in property tax, \$946,788 from tax increment financing, \$1,258,059 from charges for service, \$376,333 from operating grants, contributions and restricted interest, \$262,375 from local option sales tax, \$29,453 from sale of capital assets, \$5,725 from unrestricted interest on investments and \$64,877 from other general receipts.

Disbursements for the year ended June 30, 2018 totaled \$4,210,997, a 33.4% decrease from the prior year, and included \$1,392,961 for debt service, \$398,799 for culture and recreation and \$378,904 for public safety. Also, disbursements for business type activities totaled \$1,343,836.

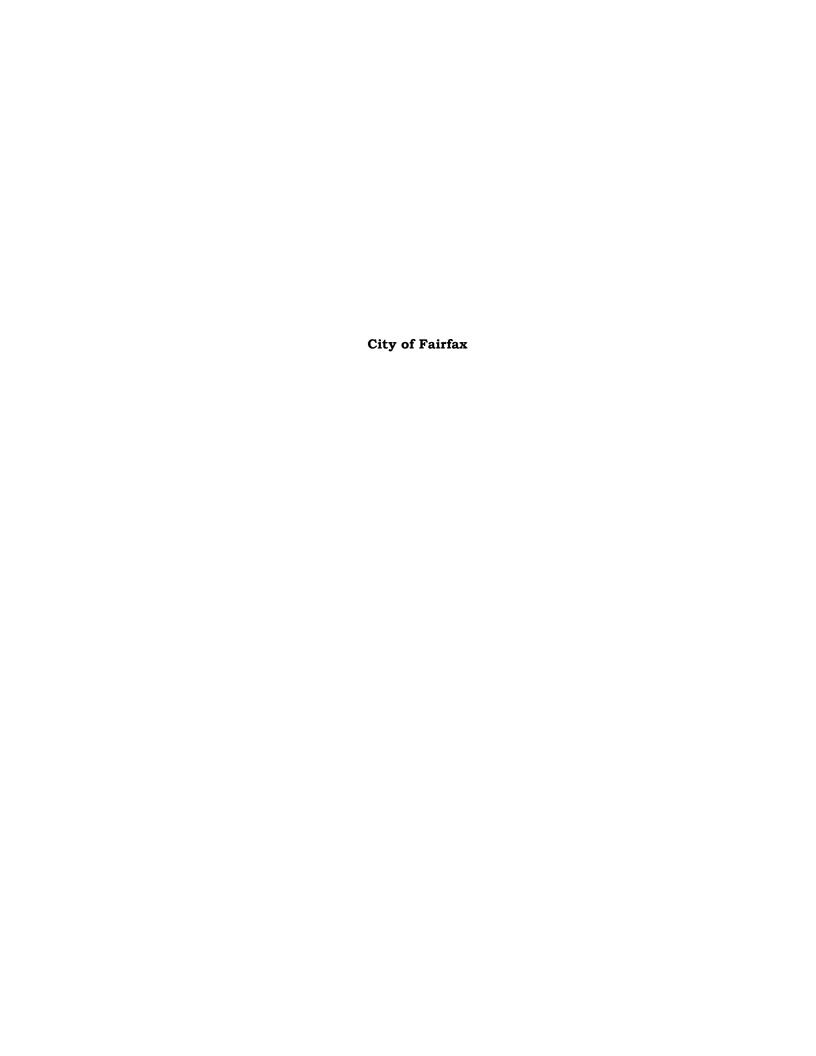
The significant decrease in receipts in fiscal year 2018 is due to the issuance of general obligation bonds in fiscal year 2017. The decrease in disbursements is primarily due to water and sewer extension project mostly completed in fiscal year 2017.

A copy of the audit report is available for review on the Auditor of State's web site at https://auditor.iowa.gov/reports/audit-reports/.

CITY OF FAIRFAX

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS SUPPLEMENTARY AND OTHER INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2018





OFFICE OF AUDITOR OF STATE

STATE OF IOWA

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Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

June 18, 2019

Officials of the City of Fairfax Fairfax, Iowa

Dear Honorable Mayor and Members of the City Council:

I am pleased to submit to you the financial and compliance audit report for the City of Fairfax, Iowa, for the year ended June 30, 2018. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>.

I appreciate the cooperation and courtesy extended by the officials and employees of the City of Fairfax throughout the audit. If I or this office can be of any further assistance, please contact me or Marlys Gaston of my staff at 515-281-5834.

Rob Sand Auditor of State

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Officials

(Before January 2018)

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Bernie Frieden	Mayor	Jan 2018
Marianne Wainwright	Mayor Pro tem	Jan 2018
JoAnn Beer Nick Volk Michael Daly Joe Kell	Council Member Council Member Council Member Council Member	Jan 2018 Jan 2018 Jan 2020 Jan 2020
Cynthia Stimson	City Clerk/Treasurer	Indefinite
Kathy Everett	Deputy Clerk	Indefinite
Randy Scholer	Attorney	Indefinite

(After January 2018)

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Bernie Frieden	Mayor	Jan 2020
Marianne Wainwright	Mayor Pro tem	Jan 2022
Michael Daly Joe Kell Travis Otto Nick Volk	Council Member Council Member Council Member Council Member	Jan 2020 Jan 2020 Jan 2022 Jan 2022
Cynthia Stimson	City Clerk	Indefinite
Kim Donaldson	Deputy Clerk/Treasurer	Indefinite
Kathy Everett	Deputy Clerk/Utilities	Indefinite
Randy Scholer	Attorney	Indefinite





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Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Fairfax, Iowa, as of and for the year ended June 30, 2018, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Fairfax as of June 30, 2018, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As discussed in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinions are not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Fairfax's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the two years ended June 30, 2017 (which are not presented herein) and expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The financial statements for the six years ended June 30, 2015 (which are not presented herein) were audited by other auditors who expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 7 through 12 and 32 through 38, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 18, 2019 on our consideration of the City of Fairfax's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City of Fairfax's internal control over financial reporting and compliance.

Marlys K. Gaston, CPA
Deputy Auditor of State

June 18, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Fairfax provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2018. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2018 FINANCIAL HIGHLIGHTS

- Receipts of the City's governmental activities decreased 16.6%, or approximately \$529,000, from fiscal year 2017 to fiscal year 2018. Bond proceeds of approximately \$410,000 were received in fiscal year 2017 and no bond proceeds were received in fiscal year 2018. Operating grants contributions and restricted interest decreased approximately \$188,000 and property tax increased approximately \$96,000.
- Disbursements for governmental activities decreased 13.7%, or approximately \$456,000, in fiscal year 2018 from fiscal year 2017. Public works decreased approximately \$439,000 and public safety decreased approximately \$149,000.
- The City's total cash basis net position decreased 28.8%, or approximately \$512,000, from June 30, 2017 to June 30, 2018. Of this amount, the cash basis net position of the governmental activities decreased approximately \$218,000 and the cash basis net position of the business type activities decreased approximately \$294,000.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide financial statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other Information further explains and supports the financial statements with a comparison of the City's budget for the year and the City's proportionate share of the net pension liability and related contributions.

Supplementary Information provides detailed information about the nonmajor enterprise funds and the City's indebtedness.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Cash Basis Statement of Activities and Net Position reports information which helps answer this question.

The Cash Basis Statement of Activities and Net Position presents the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government and debt service. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks, sanitary sewer system, solid waste and farm operations. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax, Tax Increment Financing and Local Option Sales Tax and 3) the Debt Service Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains four Enterprise Funds to provide separate information for the Water and Sewer Funds, considered to be major funds of the City, and the Solid Waste and Farm Operations Funds.

The required financial statement for proprietary funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

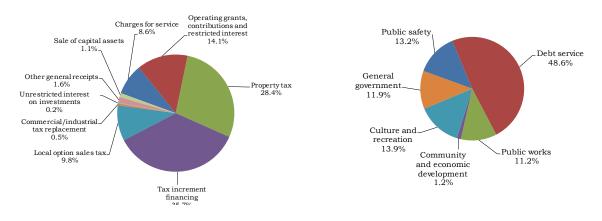
GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased from a year ago, decreasing from \$1,025,265 to \$807,518. The analysis that follows focuses on the changes in cash basis net position of governmental activities.

Changes in Cash Basis Net Position of Governme (Expressed in Thousands)	ental .	Activities	
,	Ye	ear ended J	une 30,
	-	2018	2017
Receipts:			
Program receipts:			
Charges for service	\$	229	196
Operating grants, contributions and restricted interest		376	564
General receipts:			
Property tax		756	660
Tax increment financing		947	1,007
Local option sales tax		262	290
Commercial/industrial tax replacement		14	15
Unrestricted interest on investments		5	5
Sale of capital assets		29	-
Bond proceeds		-	410
Other general receipts		42	42
Total receipts		2,660	3,189
Disbursements:			
Public safety		379	528
Public works		321	760
Culture and recreation		399	388
Community and economic development		35	126
General government		340	483
Debt service		1,393	1,038
Total disbursements		2,867	3,323
Change in cash basis net position before transfers		(207)	(134)
Transfers, net		(11)	104
Change in cash basis net position		(218)	(30)
Cash basis net position beginning of year		1,025	1,055
Cash basis net position end of year	\$	807	1,025

Receipts by Source

Disbursements by Function



The City's total receipts for governmental activities decreased 16.6%, or approximately \$529,000, from the prior year. The total cost of all programs and services decreased approximately \$456,000, or 13.7%, with no new programs added this year. The decrease in receipts was primarily the result of a bond issuance in fiscal year 2017 with no bond issuance proceeds in the current fiscal year. The decrease in disbursements was primarily the result of completing street improvement projects in fiscal year 2017.

Changes in Cash Basis Net Position of Business Type Activities (Expressed in Thousands)				
	Yea	ar ended (June 30,	
		2018	2017	
Receipts:				
Program receipts:				
Charges for service:				
Water	\$	318	253	
Sewer		532	499	
Garbage		167	170	
Farm		13	15	
General receipts:				
Bond proceeds		-	2,156	
Other general receipts		9		
Total receipts		1,039	3,093	
Disbursements:				
Water		609	883	
Sewer		564	1,944	
Garbage		168	168	
Farm		3	6	
Total disbursements		1,344	3,001	
Change in cash basis net position before transfers		(305)	92	
Transfers, net		11	(104)	
Change in cash basis net postion		(294)	(12)	
Cash basis net position beginning of year		750	762	
Cash basis net position end of year	\$	456	750	

Total business type activities receipts decreased approximately \$2,054,000, or 66.4%, from the prior year, primarily due to two revenue bond anticipation project notes issued in fiscal year 2017 with no bond issuances in the current fiscal year. Total disbursements for the fiscal year decreased 55.2%, or approximately \$1,657,000, due to work on water main and sewer extension projects in fiscal year 2017.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Fairfax completed the year, its governmental funds reported a combined fund balance of \$807,518, a decrease of \$217,747 compared to last year's total of \$1,025,265. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

• The General Fund cash balance increased \$67,648 over the prior year to \$475,184. The increase is attributable primarily to the completion of the Vanderbilt Street project in the prior fiscal year.

- The Special Revenue, Road Use Tax Fund cash balance increased \$6,080 to \$85,740 during the fiscal year. This increase was primarily due to the City receiving more road use tax funds and fewer disbursements for repairs in fiscal year 2018.
- The Special Revenue, Local Option Sales Tax Fund was established to account for sales tax collected. At the end of the fiscal year, the cash balance was \$104,241, a \$102,077 increase over the prior year ending balance. Disbursements decreased approximately \$283,000 primarily due to the City utilizing resources in the prior year to purchase equipment for City Hall, perform culvert repairs and engineering costs for future projects.
- The Special Revenue, Tax Increment Financing Fund cash balance decreased \$3,804 from \$146,157 to \$142,353. This slight decrease was primarily due to collecting less tax increment financing receipts than required and using available resources to service the related debt in fiscal year 2018.
- The Debt Service Fund cash balance decreased \$389,748 during the fiscal year. This decrease was primarily due to the City disbursing funds for current debt obligations.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Enterprise, Water Fund cash balance decreased from \$586,497 to \$275,619. Total operating receipts increased \$62,738 over the prior year due to increases in the number of users of the system and an increase in customer rates that went into effect in April 2017. Also, in the prior year, a portion of the general obligation corporate purpose and refunding bond and a water revenue bond anticipation note were issued for water improvement projects resulting in non-operating receipts of \$955,900. There were no similar bond proceeds in fiscal year 2018.
- The Enterprise, Sewer Fund cash balance increased \$21,949 to \$138,301. Total operating receipts increased \$32,641 over the prior year due to increases in the number of users of the system and an increase in sewer rates that went into effect in April 2017. Also, in the prior year, the City issued a sewer revenue bond anticipation note for sewer improvement projects resulting in non-operating receipts of \$1,200,000. There were no similar bond proceeds in fiscal year 2018. Disbursements decreased \$1,380,130 from the prior year due to the completion of multiple sanitary sewer system expansion projects.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget one time. The amendment was approved on April 10, 2018 and resulted in an increase in operating disbursements for improvement projects and equipment. The City had sufficient cash balances to absorb these additional costs.

The City's receipts were \$76,410 more than budgeted. Total disbursements were \$3,578,253, or 45.9%, less than the final budget. This was primarily due to the City not issuing debt and completing projects prior to the end of the fiscal year.

DEBT ADMINISTRATION

At June 30, 2018, the City had \$9,854,000 of bonds/notes and other long-term debt outstanding, compared to \$11,220,000 last year, as shown below.

Outstanding Debt at Year-End						
	June 30,					
	2018					
General obligation notes	al obligation notes \$ - 3					
General obligation bonds	6,763 7,573					
Revenue bonds		1,475	1,616			
Revenue bond anticipation notes		1,616	1,616			
ease/purchase agreement -						
Total	\$	9,854	11,220			

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all property within the City's corporate limits. The City's outstanding general obligation debt of \$6,763,000 is below its constitutional debt limit of approximately \$11,158,000.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Fairfax's elected and appointed officials and citizens considered many factors when setting the fiscal year 2019 budget, tax rates and fees charged for various City activities. One of those factors is the economy. Unemployment in Linn County now stands at 2.8% versus 3.5% a year ago. This compares to the State's unemployment rate of 2.5% and the national rate of 4.0%.

These factors were taken into account when adopting the budget for fiscal year 2019. Property tax receipts available for appropriation in the fiscal year 2019 operating budget are expected to increase \$32,892 over fiscal year 2018. Budgeted disbursements are expected to decrease \$2,158,278 from the final fiscal year 2018 budget to \$5,630,972.

If these estimates are realized, the City's June 30, 2019 cash balance is expected to decrease approximately \$207,000 by the close of fiscal year 2019.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Cynthia Stimson, City Clerk/Treasurer, 300-80th Street Court, PO Box 337, Fairfax, Iowa 52228-0337.



Cash Basis Statement of Activities and Net Position

As of and for the year ended June 30, 2018

		Progr	Program Receipts		
		Charges for	Operating Grants, Contributions and Restricted		
	Disburseme	nts Service	Interest		
Functions/Programs:					
Governmental activities:					
Public safety	378,9	04 196,763	22,557		
Public works	321,2	30 -	311,194		
Culture and recreation	398,7	99 3,078	42,582		
Community and economic development	35,4	79 450	-		
General government	339,7	88 28,250	-		
Debt service	1,392,9	61 -	-		
Total governmental activities	2,867,1	61 228,541	376,333		
Business type activities:					
Water	608,8	24 317,570	-		
Sewer	564,1	68 532,256	<u> </u>		
Solid waste	168,2	14 167,148	-		
Farm operations	2,6	30 12,544	<u> </u>		
Total business type activities	1,343,8	36 1,029,518	-		
Total	\$ 4,210,9	97 1,258,059	376,333		

General Receipts and Transfers:

Property and other city tax levied for general purposes

Tax increment financing

Local option sales tax

Commercial/industrial tax replacement

Unrestricted interest on investments

Sale of capital assets

Miscellaneous

Transfers

Total general receipts and transfers

Change in cash basis net position

Cash basis net position beginning of year

Cash basis net position end of year

Cash Basis Net Position

Restricted:

Streets

Local option sales tax

Debt service

Capital improvements

Meter deposits

Unrestricted

Total cash basis net position

See notes to financial statements.

Net (Disbursements) Receipts and Changes in Cash Basis Net Position

Governmental	Business Type	
Activities	Activities	Total
(226 564)		(226.564)
(236,564)	-	(236,564)
(10,036)	-	(10,036)
(353,139)	-	(353,139)
41,951	-	41,951
(311,538)	-	(311,538)
(1,392,961)	-	(1,392,961)
(2,262,287)	-	(2,262,287)
-	(291,254)	(291,254)
-	(31,912)	(31,912)
-	(1,066)	(1,066)
	9,914	9,914
	(314,318)	(314,318)
(2,262,287)	(314,318)	(2,576,605)
755,870	_	755,870
946,788	-	946,788
262,375	-	262,375
14,155	-	14,155
5,436	289	5,725
29,453	-	29,453
41,940	8,782	50,722
(11,477)	11,477	_
2,044,540	20,548	2,065,088
(217,747)	(293,770)	(511,517)
1,025,265	749,483	1,774,748
\$ 807,518	455,713	1,263,231
85,740	-	85,740
104,241	-	104,241
142,353	92,401	234,754
-	258,866	258,866
-	18,385	18,385
475,184	86,061	561,245
\$ 807,518	455,713	1,263,231

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2018

Receipts: Property tax				
Receipts: General Use Tax Sales Tax Property tax \$ 739,276 . . Tax increment financing 16,594 . . Other city tax 18,9193 . . . Licenses and permits 89,193 . . . Use of money and property 22,984 . . . Intergovernmental 169,861 270,874 . . Charges for service 3,528 270,874 . <				Special
Receipts: Property tax \$ 739,276 - - Tax increment financing - - - Other city tax 16,594 - 262,375 Licenses and permits 89,193 - - Use of money and property 22,984 - - Intergovernmental 169,861 270,874 - Charges for service 3,528 - - Miscellaneous 109,162 - - Total receipts 1,150,598 270,874 262,375 Disbursements: - 109,162 - - Total receipts 1,150,598 270,874 262,375 Disbursements: - 10,150,598 270,874 262,375 Descental government 350,728 - 28,176 Public works 19,273 264,794 37,163 Celuture and recreation 398,799 - - Celuture and recreation 398,799 - - Celuture and recreat		0 1		_
Property tax Tax increment financing Cher city tax 16,594 Cher city tax 16,596 Cher city tax Cher city	Dagainta	General	Use Tax	Sales Tax
Other city tax 16,594 - 262,375 Licenses and permits 89,193 - - Use of money and property 22,984 - - Intergovernmental 169,861 270,874 - Charges for service 3,528 - - Miscellaneous 109,162 - - Total receipts 1,150,598 270,874 262,375 Disbursements: - - 262,375 Disbursements: - - 28,176 Public works 19,273 264,794 37,163 Culture and recreation 398,799 - 8,559 Culture and recreation 398,799 - 8,559 Community and economic development 26,920 - 8,559 Community and economic development 253,388 - 86,400 Debt service - - - - Total disbursements 1,049,108 264,794 160,298 Excess (deficiency) of receipts	-	\$ 739,276	-	-
Licenses and permits 89,193 - - Use of money and property 22,984 - - Intergovernmental 169,861 270,874 - Charges for service 3,528 - - Miscellaneous 109,162 - - Total receipts 1,150,598 270,874 262,375 Disbursements - 2,0876 - 28,176 Public works 19,273 264,794 37,163 - 28,176 Public works 19,273 264,794 37,163 - 28,176 Public works 19,273 264,794 37,163 - 28,176 Culture and recreation 398,799 -	Tax increment financing	-	-	-
Use of money and property 22,984 - <td< td=""><td>•</td><td>•</td><td>-</td><td>262,375</td></td<>	•	•	-	262,375
Intergovernmental 169,861 270,874 - Charges for service 3,528 - - Miscellaneous 109,162 - - Total receipts 1,150,598 270,874 262,375 Disbursements: - - - Operating: Public safety 350,728 - 28,176 Public works 19,273 264,794 37,163 Culture and recreation 398,799 - - Community and economic development 26,920 - 8,559 General government 253,388 - 86,400 Debt service - - 160,298 Excess (deficiency) of receipts - - 160,298 Excess (deficiency) of receipts - - - over (under) disbursements 101,490 6,080 102,077 Other financing sources (uses): 29,453 - - Sale of capital assets 29,453 - - -	<u>-</u>		-	-
Charges for service 3,528 109,162			-	-
Miscellaneous 109,162 - - Total receipts 1,150,598 270,874 262,375 Disbursements: - - 270,874 262,375 Public safety 350,728 - 28,176 Public works 19,273 264,794 37,163 Culture and recreation 398,799 - - Community and economic development 26,920 - 8,559 General government 253,388 - 86,400 Debt service - - - - Total disbursements 1,049,108 264,794 160,298 Excess (deficiency) of receipts - - 102,077 over (under) disbursements 101,490 6,080 102,077 Other financing sources (uses): 29,453 - - Sale of capital assets 29,453 - - Transfers out (83,665) - - Total other financing sources (uses) (33,842) - -		,	270,874	-
Total receipts 1,150,598 270,874 262,375 Disbursements: Operating: Public safety 350,728 - 28,176 Public works 19,273 264,794 37,163 - <td< td=""><td>_</td><td></td><td>-</td><td>-</td></td<>	_		-	-
Disbursements: Coperating: Public safety 350,728 - 28,176 Public safety 350,728 264,794 37,163 Culture and recreation 398,799 - 8,559 General government 26,920 - 8,559 General government 253,388 - 86,400 Debt service - 1				
Operating: Public safety 350,728 — 28,176 Public works 19,273 264,794 37,163 Culture and recreation 398,799 — — Community and economic development 26,920 — 8,559 General government 253,388 — 86,400 Debt service — — — Total disbursements 1,049,108 264,794 160,298 Excess (deficiency) of receipts — — — over (under) disbursements 101,490 6,080 102,077 Other financing sources (uses): Sale of capital assets 29,453 — — Sale of capital assets 29,453 — — — Transfers in 20,370 — — — Transfers out (83,665) — — — Total other financing sources (uses) (33,842) — — — Change in cash balances 67,648 6,080 102,077 — — —	•	1,150,598	270,874	262,375
Public safety 350,728 - 28,176 Public works 19,273 264,794 37,163 Culture and recreation 398,799 - - Community and economic development 26,920 - 8,559 General government 253,388 - 86,400 Debt service - - - Total disbursements 1,049,108 264,794 160,298 Excess (deficiency) of receipts - - - - over (under) disbursements 101,490 6,080 102,077 Other financing sources (uses): 29,453 - - Sale of capital assets 29,453 - - - Transfers out (83,665) - - - Transfers out (83,665) - - - Total other financing sources (uses) (33,842) - - - Change in cash balances 6,080 102,077 - - - - - -				
Public works 19,273 264,794 37,163 Culture and recreation 398,799 - - Community and economic development 26,920 - 8,559 General government 253,388 - 86,400 Debt service - - - Total disbursements 1,049,108 264,794 160,298 Excess (deficiency) of receipts over (under) disbursements 101,490 6,080 102,077 Other financing sources (uses): 29,453 - - Sale of capital assets 29,453 - - Transfers in 20,370 - - Total other financing sources (uses) (33,842) - - Change in cash balances 67,648 6,080 102,077 Cash balances beginning of year 407,536 79,660 2,164 Cash Basis Fund Balances \$ 475,184 85,740 - Restricted for: Streets \$ 8 5,740 - Local option sales		250 729		29 176
Culture and recreation 398,799 - - Community and economic development 26,920 - 8,559 General government 253,388 - 86,400 Debt service - - - - Total disbursements 1,049,108 264,794 160,298 Excess (deficiency) of receipts 101,490 6,080 102,077 Other financing sources (uses): 29,453 - - Sale of capital assets 29,453 - - Transfers in 20,370 - - Transfers out (83,665) - - Total other financing sources (uses) (33,842) - - Change in cash balances 67,648 6,080 102,077 Cash balances beginning of year 407,536 79,660 2,164 Cash Basis Fund Balances 8 475,184 85,740 - Restricted for: Streets \$ 8,740 - Local option sales tax - -	· ·		264 794	
Community and economic development 26,920 - 8,559 General government 253,388 - 86,400 Debt service - - - - Total disbursements 1,049,108 264,794 160,298 Excess (deficiency) of receipts over (under) disbursements 101,490 6,080 102,077 Other financing sources (uses): 29,453 - - Sale of capital assets 29,453 - - Transfers in 20,370 - - Transfers out (83,665) - - Total other financing sources (uses) (33,842) - - Change in cash balances 67,648 6,080 102,077 Cash balances beginning of year 407,536 79,660 2,164 Cash balances end of year \$ 475,184 85,740 104,241 Debt serviced - - - Committed for: - - - Fire department 18,442 - -		•	201,751	57,105
General government 253,388 - 86,400 Debt service - - - Total disbursements 1,049,108 264,794 160,298 Excess (deficiency) of receipts over (under) disbursements 101,490 6,080 102,077 Other financing sources (uses): 29,453 - - Sale of capital assets 29,453 - - Transfers in 20,370 - - Total other financing sources (uses) (33,842) - - Change in cash balances 67,648 6,080 102,077 Cash balances beginning of year 407,536 79,660 2,164 Cash balances end of year \$475,184 85,740 104,241 Cash Basis Fund Balances Restricted for: \$ 5,740 - Streets \$ 85,740 - Local option sales tax - - 104,241 Debt service - - - Committed for: - -		*	_	8,559
Debt service - <t< td=""><td></td><td></td><td>_</td><td></td></t<>			_	
Excess (deficiency) of receipts over (under) disbursements 101,490 6,080 102,077 Other financing sources (uses): 29,453 - - Sale of capital assets 29,453 - - Transfers in 20,370 - - Transfers out (83,665) - - Total other financing sources (uses) (33,842) - - Change in cash balances 67,648 6,080 102,077 Cash balances beginning of year 407,536 79,660 2,164 Cash Basis Fund Balances 85,740 104,241 Cash Basis Fund Balances 8 85,740 - Restricted for: \$ 85,740 - Local option sales tax - - 104,241 Debt service - - - Committed for: - - - Fire department 18,442 - - Fireworks 22,496 - - Library 303,484 -	9		-	
over (under) disbursements 101,490 6,080 102,077 Other financing sources (uses): 29,453 - - Transfers in 20,370 - - Transfers out (83,665) - - Total other financing sources (uses) (33,842) - - Change in cash balances 67,648 6,080 102,077 Cash balances beginning of year 407,536 79,660 2,164 Cash balances end of year \$ 475,184 85,740 104,241 Cash Basis Fund Balances Streets \$ 5,740 - Local option sales tax - - 104,241 Debt service - - - - Committed for: - - - - Fire department 18,442 - - - Fireworks 22,496 - - Library 303,484 - - Parks 26,878 - - Unassigned 1	Total disbursements	1,049,108	264,794	160,298
Other financing sources (uses): Sale of capital assets 29,453 - - Transfers in 20,370 - - Transfers out (83,665) - - Total other financing sources (uses) (33,842) - - Change in cash balances 67,648 6,080 102,077 Cash balances beginning of year 407,536 79,660 2,164 Cash Basis Fund Balances 85,740 104,241 Cash Basis Fund Balances \$ 85,740 - Streets \$ - 85,740 - Local option sales tax - - 104,241 Debt service - - - Committed for: - - - Fire department 18,442 - - Fireworks 22,496 - - Library 303,484 - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$ 475,184 85,740 <td>Excess (deficiency) of receipts</td> <td></td> <td></td> <td></td>	Excess (deficiency) of receipts			
Sale of capital assets 29,453 - - Transfers in 20,370 - - Transfers out (83,665) - - Total other financing sources (uses) (33,842) - - Change in cash balances 67,648 6,080 102,077 Cash balances beginning of year 407,536 79,660 2,164 Cash Basis Fund Balances 85,740 104,241 Cash Basis Fund Balances Restricted for: Streets \$ 85,740 - Streets \$ - 85,740 - Local option sales tax - - 104,241 Debt service - - - Committed for: - - - Fire department 18,442 - - Fireworks 22,496 - - Library 303,484 - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$475,184 85,7	over (under) disbursements	101,490	6,080	102,077
Transfers in Transfers out 20,370 (83,665) -	, ,			
Transfers out (83,665) - - Total other financing sources (uses) (33,842) - - Change in cash balances 67,648 6,080 102,077 Cash balances beginning of year 407,536 79,660 2,164 Cash balances end of year \$475,184 85,740 104,241 Cash Basis Fund Balances Restricted for: Streets \$ - 85,740 - Local option sales tax - - 104,241 Debt service - - - Committed for: - - - Fire department 18,442 - - Fireworks 22,496 - - Library 303,484 - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$ 475,184 85,740 104,241			-	-
Total other financing sources (uses) (33,842) - - Change in cash balances 67,648 6,080 102,077 Cash balances beginning of year 407,536 79,660 2,164 Cash balances end of year \$ 475,184 85,740 104,241 Cash Basis Fund Balances Restricted for: \$ - 85,740 - Streets \$ - 85,740 - Local option sales tax - - 104,241 Debt service - - - - Committed for: - - - - Fire department 18,442 - - - Fireworks 22,496 - - - Library 303,484 - - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$ 475,184 85,740 104,241			-	-
Change in cash balances 67,648 6,080 102,077 Cash balances beginning of year 407,536 79,660 2,164 Cash balances end of year \$ 475,184 85,740 104,241 Cash Basis Fund Balances Restricted for: Streets \$ 85,740 - Local option sales tax - - 104,241 Debt service - - - - Committed for: - - - - Fire department 18,442 - - - Fireworks 22,496 - - - Library 303,484 - - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$ 475,184 85,740 104,241	Transfers out	(83,665)	-	
Cash balances beginning of year 407,536 79,660 2,164 Cash balances end of year \$ 475,184 85,740 104,241 Cash Basis Fund Balances Restricted for: Streets \$ - 85,740 - Local option sales tax - - 104,241 Debt service - - - - Committed for: - - - - - Fire department 18,442 - - - Fireworks 22,496 - - - Library 303,484 - - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$475,184 85,740 104,241	Total other financing sources (uses)	(33,842)	-	-
Cash balances end of year \$ 475,184 85,740 104,241 Cash Basis Fund Balances Restricted for: Streets \$ - 85,740 - Local option sales tax - - 104,241 Debt service - - - Committed for: - - - Fire department 18,442 - - Fireworks 22,496 - - Library 303,484 - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$ 475,184 85,740 104,241	Change in cash balances	67,648	6,080	102,077
Cash Basis Fund Balances Restricted for: \$ - 85,740 - Streets \$ - 6,740 - Local option sales tax - 6 - 104,241 Debt service - 7 - - Committed for: - 7 - - - Fire department 18,442 - 7 - - Fireworks 22,496 - 7 - - Library 303,484 - 7 - - Parks 26,878 - 7 - Unassigned 103,884 - 7 - Total cash basis fund balances \$ 475,184 85,740 104,241	Cash balances beginning of year	407,536	79,660	2,164
Restricted for: Streets \$ - 85,740 - Local option sales tax - - 104,241 Debt service - - - Committed for: - - - Fire department 18,442 - - Fireworks 22,496 - - Library 303,484 - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$ 475,184 85,740 104,241	Cash balances end of year	\$ 475,184	85,740	104,241
Streets \$ - 85,740 - Local option sales tax - - 104,241 Debt service - - - Committed for: - - - Fire department 18,442 - - Fireworks 22,496 - - Library 303,484 - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$ 475,184 85,740 104,241	Cash Basis Fund Balances			
Local option sales tax - - 104,241 Debt service - - - Committed for: - - - Fire department 18,442 - - Fireworks 22,496 - - Library 303,484 - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$475,184 85,740 104,241	Restricted for:			
Debt service - <t< td=""><td></td><td>\$ -</td><td>85,740</td><td>-</td></t<>		\$ -	85,740	-
Committed for: Fire department 18,442 - - Fireworks 22,496 - - Library 303,484 - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$ 475,184 85,740 104,241	-	-	-	104,241
Fire department 18,442 - - Fireworks 22,496 - - Library 303,484 - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$ 475,184 85,740 104,241		-	-	-
Fireworks 22,496 - - Library 303,484 - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$ 475,184 85,740 104,241		10 440		
Library 303,484 - - Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$ 475,184 85,740 104,241	-		-	-
Parks 26,878 - - Unassigned 103,884 - - Total cash basis fund balances \$ 475,184 85,740 104,241			-	-
Unassigned 103,884 - - Total cash basis fund balances \$ 475,184 85,740 104,241	•		_	_
Total cash basis fund balances \$ 475,184 85,740 104,241			_	_
	<u> </u>		85.740	104.241
			,	

Revenue		
Tax Increment	Debt	
Financing	Service	Total
-	-	739,276
946,788	-	946,788
-	-	278,969
-	-	89,193
803	-	23,787
-	-	440,735
-	-	3,528 109,162
047.501		
947,591	-	2,631,438
-	-	378,904
-	-	321,230
_	-	398,799
-	-	35,479
-	-	339,788
	1,392,961	1,392,961
-	1,392,961	2,867,161
947,591	(1,392,961)	(235,723)
-	-	29,453
-	1,018,245	1,038,615
(951,395)	(15,032)	(1,050,092)
(951,395)	1,003,213	17,976
(3,804)	(389,748)	(217,747)
146,157	389,748	1,025,265
142,353	-	807,518
-	_	85,740
_	-	104,241
142,353	-	142,353
-	_	18,442
-	-	22,496
-	-	303,484
-	-	26,878
-	-	103,884
142,353	-	807,518

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2018

	Enterprise				
		Water	Sewer	Nonmajor	Total
Operating receipts: Charges for service	\$	305,800	530,331	179,692	1,015,823
Operating disbursements: Business type activities		285,187	299,410	170,844	755,441
Excess of operating receipts over operating disbursements		20,613	230,921	8,848	260,382
Non-operating receipts (disbursements): Licenses and permits Interest on investments Utility deposits/miscellaneous Utility deposits refunded Debt service Capital projects	(2,475 - 11,775 (7,650) (9,358) 306,629)	1,925 280 - (200,320) (64,438)	- 9 6,302 - -	4,400 289 18,077 (7,650) (209,678) (371,067)
Net non-operating disbursements		(309,387)	(262,553)	6,311	(565,629)
Excess (deficiency) of receipts over (under) disbursements	(288,774)	(31,632)	15,159	(305,247)
Transfers in Transfers out		15,032 (37,136)	53,581	- (20,000)	68,613 (57,136)
Total transfers in (out)		(22,104)	53,581	(20,000)	11,477
Change in cash balances	((310,878)	21,949	(4,841)	(293,770)
Cash balances beginning of year		586,497	116,352	46,634	749,483
Cash balances end of year	\$	275,619	138,301	41,793	455,713
Cash Basis Fund Balances Restricted for:					
Debt service Capital improvements Meter deposits Unrestricted	\$	258,866 18,385 (1,632)	92,401 - - 45,900	- - - 41,793	92,401 258,866 18,385 86,061
Total cash basis fund balances	\$	275,619	138,301	41,793	455,713
See notes to financial statements.					

Notes to Financial Statements

June 30, 2018

(1) Summary of Significant Accounting Policies

The City of Fairfax is a political subdivision of the State of Iowa located in Linn County. It was first incorporated in 1930 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. The City also provides water, sewer, solid waste utilities and farm operations for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Fairfax has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. The City has no component units which meet the Governmental Accounting Board criteria.

Jointly Governed Organizations

The City participates in several jointly governed organizations for which the City is not financially accountable or the nature and significance of the relationship with the City are such that exclusion does not cause the City's financial statements to be misleading or incomplete. City officials are members of the following boards and commissions: Linn County Assessor's Conference Board, Linn County Emergency Management Commission, Linn County Joint 911 Service Board, and the Corridor Metropolitan Planning Organization.

B. Basis of Presentation

<u>Government-wide Financial Statement</u> – The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories/components:

Restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

Unrestricted net position consists of cash balances not meeting the definition of the preceding category. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining enterprise funds are aggregated and reported as nonmajor enterprise funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Local Option Sales Tax Fund is used to account for receipts from the tax authorized by referendum and used for any lawful purpose of the City.

The Tax Increment Financing Fund is used to account for tax increment financing collections and repayment of tax increment financing indebtedness.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> – Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the City Council through ordinance or resolution approved prior to year-end. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same action it employed to commit those amounts.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2018 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirement of Governmental Accounting Standards Board Statement No. 72.

(3) Long-Term Debt

Annual debt service requirements to maturity for general obligation bonds and notes and sewer revenue bonds and notes are as follows:

Year	General Ob	ligation					
Ending	Bonds/Notes		Sewer Revenue Bonds		Total		
June 30,	Principal	Interest	Principal	Interest	Principal	Interest	Total
2019	\$ 871,000	156,330	145,000	25,813	1,016,000	182,143	1,198,143
2020	906,000	140,898	150,000	23,275	1,056,000	164,173	1,220,173
2021	916,000	123,775	154,000	20,650	1,070,000	144,425	1,214,425
2022	876,000	104,135	159,000	17,955	1,035,000	122,090	1,157,090
2023	846,000	83,523	163,000	15,172	1,009,000	98,695	1,107,695
2024-2028	2,275,000	152,238	704,000	31,273	2,979,000	183,511	3,162,511
2029	73,000	1,930	-	-	73,000	1,930	74,930
Total	\$ 6,763,000	762,829	1,475,000	134,138	8,238,000	896,967	9,134,967

General Obligation Bonds/Notes

On June 27, 2017, the City issued \$955,000 of general obligation corporate purpose and refunding bonds, with interest rates ranging from 1.00% to 2.60% per annum. The bonds were issued to fund street and waterworks projects and to refund \$345,000 of general obligation bonds issued March 24, 2009. The City refunded the \$345,000 outstanding general obligation bonds on July 3, 2017.

The refunding was undertaken to reduce total debt service payments of the next four years by \$14,994 and resulted in an economic gain (difference between the present value of the debt service payments of the old and new debt) of \$14,251.

Sewer Revenue Bonds

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$2,400,000 of sewer revenue bonds issued in November 2006. The agreement also requires the City to annually pay a 0.25% servicing fee on the outstanding principal balance. The bonds are payable solely from sewer customer net receipts and are payable through 2027. Annual principal and interest payments on the bonds required 73% of net receipts. The total principal and interest remaining to be paid on the bonds is \$1,609,138. For the current year, principal and interest paid and total customer net receipts were \$169,280 and \$230,921, respectively.

The resolution providing for the issuance of the sewer revenue bonds includes the following provisions:

- a) The bonds will only be redeemed from the future earnings of the enterprise activity and the bond holders hold a lien on the future earnings of the fund.
- b) Sufficient monthly transfers shall be made to a sewer revenue bond sinking account within the Enterprise Funds for the purpose of making the bond principal and interest payments when due.
- c) User rates shall be established and charged to customers of the utility, including the City, to produce and maintain net receipts at a level not less than 110% of the amount of principal and interest on the bonds falling due in the same year.

The Iowa Finance Authority reduced the interest rate on the Series 2008 Sewer Revenue Bond from 3.00% to 1.75% effective with the payment due on December 1, 2017.

Revenue Bond Anticipation Notes

On September 1, 2016, the City issued \$415,900 of water improvement revenue bond anticipation notes for paying costs in connection with constructing improvements to the municipal waterworks system. The note bears interest of 2.25% per annum and is payable semiannually in June and December. The note matures on June 1, 2019.

On September 1, 2016, the City issued \$1,200,000 of sewer improvement revenue bond anticipation notes for paying costs in connection with constructing improvements to the municipal sanitary sewer system. The note bears interest of 2.25% per annum and is payable semiannually in June and December. The note matures on June 1, 2019.

(4) Operating Leases

On April 14, 2016, the City entered into an operating lease for an excavator. The agreement requires five annual payments of \$15,151 and at the end of the lease, the City may purchase the equipment at a predetermined market value of \$38,010. During the year ended June 30, 2018, the City made lease payments totaling \$15,151.

In June 2016, the City entered into an operating lease for occupancy of a building for City Hall. The lease began July 1, 2016 and is for three years with two successive options to extend the lease, each for a one year term. Annual rent is \$60,000 payable in two equal payments of \$30,000 on July 1 and January 1 and is subject to annual appropriation by the City Council.

On April 10, 2018, the City entered into an operating lease for a skid loader. The agreement requires three annual payments of \$9,138 and at the end of the lease, the City may purchase the equipment at a predetermined market value of \$32,760. Per the agreement, the first lease payment will be made in May 2019.

(5) Pension Plan

<u>Plan Description</u> – IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age, which is generally at age 55. Protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2018, pursuant to the required rate, Regular members contributed 5.95% of covered payroll and the City contributed 8.93% of covered payroll, for a total rate of 14.88%. Protection occupation members contributed 6.56% of covered payroll and the City contributed 9.84% of covered payroll, for a total rate of 16.40%.

The City's contributions to IPERS for the year ended June 30, 2018 totaled \$48,498.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2018, the City reported a liability of \$459,478 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2017, the City's proportion was 0.006898%, which was an increase of 0.000660% from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the City's pension expense, deferred outflows of resources and deferred inflows of resources totaled \$63,488, \$168,028, and \$88,841, respectively.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement, as follows:

Rate of inflation
(effective June 30, 2017)

Rates of salary increase
(effective June 30, 2017)

Long-term investment rate of return
(effective June 30, 2017)

Rates vary by membership group.

7.00% compounded annually, net of investment expense, including inflation.

8.25% per annum, based on 2.60% inflation
(effective June 30, 2017)

2.60% per annum.

8.25% average, including inflation.

7.00% compounded annually, net of investment expense, including inflation.

8.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of actuarial experience study dated March 24, 2017.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	24.0%	6.25%
International equity	16.0	6.71
Core plus fixed income	27.0	2.25
Public credit	3.5	3.46
Public real assets	7.0	3.27
Cash	1.0	(0.31)
Private equity	11.0	11.15
Private real assets	7.5	4.18
Private credit	3.0	4.25
Total	100.0%	

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate – The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(6.00%)	(7.00%)	(8.00%)
City's proportionate share of			_
the net pension liability (asset)	\$ 758,790	459,478	208,000

<u>IPERS' Fiduciary Net Position</u> – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

(6) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and compensatory time for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and compensatory time to employees at June 30, 2018, primarily relating to the General Fund is as follows:

Type of Benefit	Amount
Vacation	\$ 12,000
Compensatory time	 14,000
Total	\$ 26,000

This liability has been computed based on rates of pay in effect at June 30, 2018.

(7) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2018 is as follows:

Transfer to	Transfer from	Amount
General	Enterprise:	
acherar	Water	\$ 370
	Farm Operations	20,000
	raim operations	20,370
Debt Service	General	57,458
	Special Revenue: Tax Increment Financing	951,395
	Enterprise:	
	Water	9,392
		1,018,245
Enterprise:		
Water	Debt Service	15,032
Sewer	General Enterprise:	26,207
	Water	27,374
		53,581
Total		\$1,107,228

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(8) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(9) Subsequent Event

In August 2018, the City entered into a loan agreement to issue general obligation urban renewal corporate purpose and refunding bonds in the amount of \$2,170,000 to finance projects in the urban renewal area involving the construction of street, bridge, sanitary, city park and trail improvements and refunding the outstanding sewer revenue bond anticipation project note and water revenue bond anticipation project note.

Other Information

Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds and Enterprise Funds

Other Information

Year ended June 30, 2018

		. 1	·	
	Gov		Enterprise	
		Funds	Funds	7D 4 1
		Actual	Actual	Total
Receipts:	4	700 076		700 076
Property tax	\$	739,276	-	739,276
Tax increment financing		946,788	-	946,788
Other city tax		278,969	-	278,969
Licenses and permits		89,193	4,400	93,593
Use of money and property		23,787	289	24,076
Intergovernmental		440,735	-	440,735
Charges for service		3,528	1,015,823	1,019,351
Miscellaneous		109,162	18,077	127,239
Total receipts		2,631,438	1,038,589	3,670,027
Disbursements:				
Public safety		378,904	-	378,904
Public works		321,230	-	321,230
Culture and recreation		398,799	-	398,799
Community and economic development		35,479	-	35,479
General government		339,788	-	339,788
Debt service		1,392,961	-	1,392,961
Business type activities		-	1,343,836	1,343,836
Total disbursements		2,867,161	1,343,836	4,210,997
Excess (deficiency) of receipts				
over (under) disbursements		(235,723)	(305,247)	(540,970)
Other financing sources (uses), net		17,976	11,477	29,453
Excess (deficiency) of receipts and other financing sources over (under)				
disbursements and other financing uses		(217,747)	(293,770)	(511,517)
Balances beginning of year		1,025,265	749,483	1,774,748
Balances end of year	\$	807,518	455,713	1,263,231

See accompanying independent auditor's report.

-		
	Final to	
Budgeted	Total	
Original	Final	Variance
745,216	745,216	(5,940)
950,000	950,000	(3,212)
275,917	275,917	3,052
54,000	87,475	6,118
38,020	33,020	(8,944)
423,409	423,409	17,326
982,130	1,006,130	13,221
65,750	72,450	54,789
3,534,442	3,593,617	76,410
401,546	419,046	40,142
306,100	400,600	79,370
580,360	984,360	585,561
66,200	74,700	39,221
511,668	517,668	177,880
1,223,479	1,395,146	2,185
1,475,010	3,997,730	2,653,894
4,564,363	7,789,250	3,578,253
(1,029,921)	(4,195,633)	3,654,663
	3,000,000	(2,970,547)
(1,029,921)	(1,195,633)	684,116
1,358,989	1,774,747	1
329,068	579,114	684,117

Notes to Other Information – Budgetary Reporting

June 30, 2018

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$3,224,887. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2018, disbursements did not exceed the amounts budgeted.

Schedule of the City's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System For the Last Four Years* (In Thousands)

Other Information

		2018	2017	2016	2015
City's proportion of the net pension liability	0.0	06898%	0.006238%	0.005562%	0.005829%
City's proportionate share of the net pension liability	\$	459	393	275	231
City's covered payroll	\$	519	446	382	382
City's proportionate share of the net pension liability as a percentage of its covered payroll		88.44%	88.12%	71.99%	60.47%
IPERS' net position as a percentage of the total liability pension		82.21%	81.82%	85.19%	87.61%

^{*} In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

Schedule of City Contributions

Iowa Public Employees' Retirement System For the Last Nine Years (In Thousands)

Other Information

	2018	2017	2016	2015
Statutorily required contribution	\$ 48	46	41	34
Contributions in relation to the statutorily required contribution	 (48)	(46)	(41)	(34)
Contribution deficiency (excess)	\$ -			
City's covered payroll	\$ 543	519	446	382
Contributions as a percentage of covered payroll	8.84%	8.86%	9.19%	8.90%

See accompanying independent auditor's report.

•

2014	2013	2012	2011	2010
34	30	26	21	20
(34)	(30)	(26)	(21)	(20)
-	-	-	-	_
382	342	321	308	302
8.90%	8.77%	8.10%	6.82%	6.62%

Notes to Other Information – Pension Liability

Year ended June 30, 2018

Changes of benefit terms:

Legislation enacted in 2010 modified benefit terms for Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

Changes of assumptions:

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2015. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.



Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Proprietary Funds

As of and for the year ended June 30, 2018

	-	Enterprise	
	Solid	Farm	
	Waste	Operations	Total
Operating receipts: Charges for service	\$ 167,148	12,544	179,692
Operating disbursements: Business type activities	168,214	2,630	170,844
Excess (deficiency) of operating receipts over (under) operating disbursements	(1,066)	9,914	8,848
Non-operating receipts (disbursements):			
Interest on investments	-	9	9
Miscellaneous	6,302	_	6,302
Net non-operating disbursements	6,302	9	6,311
Excess of receipts			
over disbursements	5,236	9,923	15,159
Transfers out		(20,000)	(20,000)
Change in cash balances	5,236	(10,077)	(4,841)
Cash balances beginning of year	27,682	18,952	46,634
Cash balances end of year	\$ 32,918	8,875	41,793
Cash Basis Fund Balances			
Unrestricted	\$ 32,918	8,875	41,793

Schedule of Indebtedness

Year ended June 30, 2018

			Amount
	Date of	Interest	Originally
Obligation	Issue	Rates	Issued
General obligation notes:			
Sanitary sewer and refunding	Mar 1, 2008	3.40%	\$ 560,000
Water improvement	Mar 24, 2009	3.50-4.20	790,000
Total			
General obligation bonds:			
Water improvement	Feb 10, 2010 *	3.00%	\$ 118,000
Water improvement	May 12, 2011	2.65-3.65	540,000
Water main improvement and Fairfax			
Athletics and Park Complex	Nov 10, 2011	2.00-3.00	2,260,000
Fire truck and refunding	Jun 26, 2012	0.85-1.70	590,000
Corporate purpose and refunding	Sep 10, 2013	1.00-3.00	2,485,000
Corporate purpose	Apr 8, 2014	2.00-2.75	1,330,000
Corporate purpose	Jun 10, 2015	1.00-3.00	2,080,000
Corporate purpose and refunding	Jun 27, 2017	1.00-2.60	955,000
Total			
Revenue bonds:			
Sewer improvement	Nov 2, 2006 *	1.75%	\$ 2,400,000
Revenue bond anticipation notes:			
Water improvement	Sep 1, 2016	2.25%	\$ 415,900
Sewer improvement	Sep 1, 2016	2.25	1,200,000
Total			

 $^{^{\}ast}$ The agreement requires the City to annually pay a .25% servicing fee on the outstanding principal balance.

Balance	Issued	Redeemed	Balance	
Beginning	During	During	End of	Interest
of Year	Year	Year	Year	Paid
35,000	-	35,000	-	1,190
345,000	-	345,000	-	1,259
\$ 380,000	-	380,000	-	2,449
				_
78,000	-	5,000	73,000	2,340
290,000	-	55,000	235,000	9,460
1,380,000	-	185,000	1,195,000	33,790
170,000	-	55,000	115,000	2,643
1,735,000	-	140,000	1,595,000	41,908
1,130,000	-	100,000	1,030,000	25,728
1,835,000	-	185,000	1,650,000	36,635
 955,000	-	85,000	870,000	15,357
\$ 7,573,000	_	810,000	6,763,000	167,861
				_
\$ 1,616,000	-	141,000	1,475,000	28,280
415,900	-	-	415,900	9,358
 1,200,000	-	-	1,200,000	27,000
\$ 1,615,900	-	-	1,615,900	36,358

Bond and Note Maturities

June 30, 2018

							Ger	neral	Obligation
							Wate	r Mai	in
							Improve mea	nt an	d Fairfax
	Water I	mpr	ovement	Water In	nprov	ement	Athletics and	l Parl	k Complex
Year	Issued 1	Feb	10, 2010	Issued M	ay 12	2, 2011	Issued N	ov 10	, 2011
Ending	Interest			Interest			Interest		_
June 30,	Rates		Amount	Rates		Amount	Rates		Amount
2019	3.00%	\$	6,000	3.15%	\$	55,000	2.00%	\$	185,000
2020	3.00		6,000	3.15		60,000	2.20		190,000
2021	3.00		6,000	3.65		60,000	2.40		195,000
2022	3.00		6,000	3.65		60,000	2.60		200,000
2023	3.00		6,000			-	2.80		210,000
2024	3.00		7,000			-	3.00		215,000
2025	3.00		7,000			-			-
2026	3.00		7,000			-			-
2027	3.00		7,000			-			-
2028	3.00		7,000			-			-
2029	3.00		8,000						
Total		\$	73,000		\$	235,000		\$	1,195,000

							_
	Corpora	ate	Purpose		Corpora	te Pı	arpose
Year	Issued	Apr,	8, 2014		Issued Ju	un 1	0, 2015
Ending	Interest				Interest		
June 30,	Rates		Amount	_	Rates		Amount
2019	2.00%	\$	105,000		1.40%	\$	165,000
2020	2.00		105,000		1.40		170,000
2021	2.00		105,000		1.80		170,000
2022	2.05		110,000		1.80		175,000
2023	2.25		115,000		2.15		180,000
2024	2.40		115,000		2.15		185,000
2025	2.50		120,000		2.35		190,000
2026	2.60		125,000		2.35		135,000
2027	2.75		130,000		3.00		135,000
2028			-		3.00		145,000
2029			_	_			-
Total		\$ 1	,030,000	•		\$ 1	1,650,000

General Obligation

Bonds	/Notes

Fire Truck and Refunding			Corporate Purpose and Refunding		
Issued Jur	1e 2	6, 2012	<u>Issued S</u>	Sep	10, 2013
Interest			Interest		
Rates		Amount	Rates		Amount
1.70%	\$	60,000	1.70%	\$	170,000
1.70		55,000	2.00		175,000
		-	2.25		240,000
		-	2.45		275,000
		-	2.75		280,000
		-	3.00		285,000
		-	3.00		170,000
		-			-
		-			-
		-			-
					_
	\$	115,000		\$1	1,595,000

Bonds/Notes						
Corpora	ite Pu	rpose				
and R	Refund	ling				
Issued J	un 27	, 2017				
Interest						
Rates		Amount	Total			
1.20%	\$	125,000	871,000			
1.35		145,000	906,000			
1.45		140,000	916,000			
1.80		50,000	876,000			
1.80		55,000	846,000			
2.05		55,000	862,000			
2.05		55,000	542,000			
2.35		60,000	327,000			
2.35		60,000	332,000			
2.60		60,000	212,000			
2.60		65,000	73,000			
	\$	870,000	6,763,000			

_	Revenue Bonds					
_	Sewer In	ıprov	ement			
Year	Issued N	lov 2	, 2006			
Ending	Interest					
June 30,	Rates		Amount			
2019	1.75%	\$	145,000			
2020	1.75		150,000			
2021	1.75		154,000			
2022	1.75		159,000			
2023	1.75		163,000			
2024	1.75		168,000			
2025	1.75		173,000			
2026	1.75		179,000			
2027	1.75		184,000			
Total		\$ 1	,475,000			

City of Fairfax

Schedule of Receipts by Source and Disbursements By Function – All Governmental Funds

For the Last Nine Years

	2018	2017	7 201	.6	2015
\$	739,276	643,691	608,423	3	597,563
	946,788	1,006,816	985,032	2	860,078
	278,969	306,757	292,270	С	262,334
	89,193	57,945	45,829	9	33,156
	23,787	22,039	12,923	3	9,373
	440,735	592,034	457,530	С	781,113
	3,528	3,433	3,428	8	3,453
	109,162	147,030	51,941	1	60,313
\$2	2,631,438	2,779,745	2,457,376	6	2,607,383
\$	378,904	528,309	905,781	1	383,152
	321,230	759,666	669,319	9	1,301,332
	398,799	388,288	381,983	3	1,029,373
	35,479	125,816	97,650	С	15,740
	339,788	483,322	275,804	4	253,202
1	1,392,961	1,037,873	1,241,485	5	1,146,467
\$2	2,867,161	3,323,274	3,572,022	2	4,129,266
	\$2	\$ 739,276 946,788 278,969 89,193 23,787 440,735 3,528 109,162 \$2,631,438 \$ 378,904 321,230 398,799 35,479	\$ 739,276 643,691 946,788 1,006,816 278,969 306,757 89,193 57,945 23,787 22,039 440,735 592,034 3,528 3,433 109,162 147,030 \$2,631,438 2,779,745 \$ 378,904 528,309 321,230 759,666 398,799 388,288 35,479 125,816 339,788 483,322 1,392,961 1,037,873	\$ 739,276 643,691 608,423 946,788 1,006,816 985,033 278,969 306,757 292,276 89,193 57,945 45,829 23,787 22,039 12,923 440,735 592,034 457,536 3,528 3,433 3,428 109,162 147,030 51,94 \$2,631,438 2,779,745 2,457,376 \$378,904 528,309 905,78 321,230 759,666 669,319 398,799 388,288 381,983 35,479 125,816 97,656 339,788 483,322 275,804 1,392,961 1,037,873 1,241,488	\$ 739,276 643,691 608,423 946,788 1,006,816 985,032 278,969 306,757 292,270 89,193 57,945 45,829 23,787 22,039 12,923 440,735 592,034 457,530 3,528 3,433 3,428 109,162 147,030 51,941 \$2,631,438 2,779,745 2,457,376 \$ 378,904 528,309 905,781 321,230 759,666 669,319 398,799 388,288 381,983 35,479 125,816 97,650 339,788 483,322 275,804 1,392,961 1,037,873 1,241,485

_	2014	2013	2012	2011	2010
	580,825	520,387	540,087	452,537	425,909
	706,060	717,125	450,269	589,491	585,576
	262,490	247,776	261,920	213,898	210,814
	43,567	26,452	30,703	35,626	33,250
	10,956	13,876	29,960	24,692	33,586
	443,071	347,783	334,696	288,938	288,017
	3,832	5,105	10,240	4,425	-
	78,937	142,454	65,599	46,696	86,731
_	2,129,738	2,020,958	1,723,474	1,656,303	1,663,883
	478,843	400,435	262,658	327,357	155,302
	1,925,806	417,548	265,955	462,784	336,818
	767,059	1,602,417	1,123,820	253,544	219,882
	5,499	5,326	11,992	-	5,064
	270,829	198,952	240,765	189,052	206,012
	1,597,450	1,468,724	805,257	917,470	661,240
	5,045,486	4,093,402	2,710,447	2,150,207	1,584,318

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OFFICE OF AUDITOR OF STATE

STATE OF IOWA

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Des Moines, Iowa 50319-0006

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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Fairfax, Iowa, as of and for the year ended June 30, 2018, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 18, 2019. Our report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Fairfax's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Fairfax's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Fairfax's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings, we identified deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Fairfax's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies in internal control described in the accompanying Schedule of Findings as items (A) and (B) to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (C) through (E) to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Fairfax's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2018 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Fairfax's Responses to the Findings

The City of Fairfax's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. The City of Fairfax's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Fairfax during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

> Marlys K. Gaston, CPA Deputy Auditor of State

June 18, 2019

Schedule of Findings

Year ended June 30, 2018

Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

(A) Segregation of Duties

<u>Criteria</u> – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements.

<u>Condition</u> – Generally, one or two individuals may have control over the following areas for which no compensating controls exist:

- (1) Accounting system performing all accounting functions, including making journal entries and having custody of assets.
- (2) Cash initiating cash receipt and disbursement functions, handling and recording cash and reconciling.
- (3) Receipts opening mail, collecting, depositing, recording, reconciling and posting.
- (4) Disbursements invoice processing, check writing, mailing, reconciling and recording.
- (5) Payroll recordkeeping, preparing and distributing.
- (6) Utilities billing, collecting, depositing and posting.
- (7) Debt recordkeeping, compliance and debt payment processing.
- (8) Compensated absences maintaining records and balances.

<u>Cause</u> – The City has a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u> – Inadequate segregation of duties could adversely affect the City's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of office employees. However, the City should review its operating procedures to obtain the maximum internal control possible under the circumstances. The City should utilize current personnel and officials to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons and should be documented by the signature or initials of the reviewer and the date of the review.

Schedule of Findings

Year ended June 30, 2018

<u>Response</u> – The City will try to segregate duties as much as possible going forward and will have Council Members and the Mayor help in this process.

<u>Conclusion</u> – Response accepted.

(B) Journal Entries

<u>Criteria</u> – An effective internal control system provides for internal controls related to preparation of journal entries by all employees. Supporting documentation for all journal entries supports the accuracy of the entries by the employees and an independent review helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements.

<u>Condition</u> – There was no evidence of independent review for journal entries tested.

<u>Cause</u> – The City has a limited number of employees and procedures have not been designed to clearly document the review and approval of journal entries.

<u>Effect</u> – Lack of independent approval of transactions could adversely affect the City's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u> – To strengthen controls, journal entries should be supported and the support should be provided to the reviewer for approval by an independent person.

<u>Response</u> – The City will implement procedures to ensure all journal entries are approved and are reviewed by an independent person. The evidence of the review will be documented by the reviewer's signature and date.

<u>Conclusion</u> – Response accepted.

(C) Accounting Policies and Procedures Manual

<u>Criteria</u> – Accounting policies and procedures manuals provide the following benefits:

- Aid in training additional or replacement staff.
- Help achieve uniformity in accounting and in the application of policies and procedures.
- Save supervisory time by recording decisions so they will not have to be made each time the same, or a similar, situation arises.

Condition - The City does not have an accounting policies and procedures manual.

<u>Cause</u> – Officials have been unaware of the need for an accounting policies and procedures manual.

Schedule of Findings

Year ended June 30, 2018

<u>Effect</u> – Lack of an accounting policies and procedures manual could negatively result in the City's ability to continue operating effectively and efficiently in the event of staff turnover.

<u>Recommendation</u> – An accounting policies and procedures manual should be developed for the City.

Response - The City will adopt an accounting policies and procedures manual.

Conclusion - Response accepted.

(D) Reconciliation of Utility Billings, Collections and Delinquent Accounts

<u>Criteria</u> – An effective internal control system provides for internal controls related to maintaining delinquent account listings, reconciling utility billings, collections and delinquent accounts and comparing utility collections to deposit to ensure proper recording of utility receipts, the propriety of adjustments and write-offs and the propriety of delinquent account balances.

<u>Condition</u> – Utility billings, collections and delinquent accounts were reconciled throughout the year and a delinquent accounts listing was prepared. However, the reconciliations and delinquent accounts listings are not reviewed and approved by an independent person.

<u>Cause</u> – Policies have not been established and procedures have not been implemented to ensure reconciliations and delinquent accounts are independently reviewed for completeness and accuracy.

<u>Effect</u> – This condition could result in unrecorded or misstated utility receipts, improper or unauthorized adjustments and write-offs and/or misstated delinquent account balances.

<u>Recommendation</u> – The City Council or a Council-designated independent person should review the reconciliation and monitor delinquencies. The review of the reconciliation should be documented by the signature or initials of the reviewer and the date of review.

<u>Response</u> – The City will perform independent reviews of the utility billings, collections and delinquent accounts reconciliations. The review will be evidenced by the reviewer's name and the date reviewed.

Conclusion - Response accepted.

Schedule of Findings

Year ended June 30, 2018

(E) Disaster Recovery Plan

<u>Criteria</u> – A disaster recovery plan for financial continuity should include the following:

- Identification of critical applications.
- Identification of steps for recovery of any operating systems for City operations.
- Identification of computer equipment needed for temporary processing.
- Identification of business location(s) which could be used to process critical applications in the event of an emergency, including any applicable written agreements for the use of the locations.
- Requirement to keep a copy of the disaster recovery plan off site.
- Requirement to keep system backups current and off site.
- An inventory of all hardware and components.
- An inventory of all software applications.
- A requirement that copies of all user documentation and policy and procedures manual be located off site.
- A requirement for extra stock of paper supplies, such as checks, warrants, purchase orders, etc., be located off site.
- Requirement outlining the frequency of testing the disaster recovery plan to identify issues and document the results of testing.

<u>Condition</u> – The City does not have a written disaster recovery plan for its computer system.

<u>Cause</u> - Management has not required a written disaster recovery plan for its computer.

<u>Effect</u> – The failure to have a formal disaster recovery plan could result in the City's inability to function in the event of a disaster or continue City business without interruption.

<u>Recommendation</u> - The City should develop a written disaster recovery plan.

<u>Response</u> – The City will look into the development and implementation of a computer system disaster recovery plan.

Conclusion – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings

Year ended June 30, 2018

Other Findings Related to Required Statutory Reporting:

- (1) <u>Certified Budget</u> Disbursements during the year ended June 30, 2018 did not exceed the amounts budgeted.
- (2) <u>Questionable Disbursements</u> We noted certain disbursements that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 since the public benefit to be derived have not been clearly documented. These disbursements are detailed as follows:

Paid to	Purpose	Amount
Ziojohno Restaurant	Food purchased for Fire Department meeting	\$ 132

According to the opinion, it is possible for such disbursements to meet the test of serving a public purpose under certain circumstances, although such items will certainly be subject to a deserved close scrutiny. The line to be drawn between a proper and an improper purpose is very thin.

<u>Recommendation</u> – The City should determine and document the public purpose served by these disbursements before authorizing any further payments. If this practice is continued, the City should establish written policies and procedures, including the requirements for proper documentation.

<u>Response</u> – The City will review policies and procedures to establish whether these types of purchases serve a public purpose.

Conclusion - Response accepted.

- (3) <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- (4) <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and	Transaction	
Business Connection	Description	Amount
Mike Sankot, Fire Chief, Co-Owner of Sankot's Garage	Miscellaneous parts and supplies	\$14,825
Mike Daly, City Council Member, Father-in-law owns Waln Repair and Collision Truck Repair	Repairs	98
Joseph Kell, City Council Member, President and Director of Fairfax	Concessions and park	
Youth Sports Association, Inc.	rental	190

In accordance with Chapter 362.5(3)(h) of the Code of Iowa, the transactions with Sankot's Garage do not appear to represent a conflict of interest.

Schedule of Findings

Year ended June 30, 2018

In accordance with Chapter 362.5(3)(j) of the Code of Iowa, the transactions with Waln Repair and Collision Truck Repair and Fairfax Youth Sports Association, Inc. do not appear to represent conflicts of interest since the total transactions for each were less than \$1,500 during the fiscal year.

- (5) <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (6) <u>City Council Minutes</u> No transactions were found that we believe should have been approved in the City Council minutes but were not.

Minutes of City Council meetings were not signed as required by Chapter 380.7 of the Code of Iowa

Recommendation – All minutes should be signed to authenticate the actions taken.

<u>Response</u> – Going forward all minutes will be signed by both the City Clerk and the City Mayor.

<u>Conclusion</u> – Response accepted.

- (7) <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy were noted.
- (8) <u>Revenue Bonds</u> No instances of non-compliance with the revenue bond resolutions were noted.
- (9) <u>Annual Urban Renewal Report</u> The Annual Urban Renewal Report was approved and certified to the Iowa Department of Management on or before December 1.

Staff

This audit was performed by:

Marlys K. Gaston, CPA, Deputy Ernest H. Ruben, Jr., CPA, Director Jamie T. Reuter, Senior Auditor II Emma L. McGrane, Senior Auditor Matthew A. Miller, Staff Auditor Mark W. Hart, Assistant Auditor